CASCADE, COLORADO

## **FINANCIAL STATEMENTS**

**DECEMBER 31, 2024 AND 2023** 

## **TABLE OF CONTENTS**

| Independent auditor's report  | i  |
|---|----|
| BASIC FINANCIAL STATEMENTS  |    |
| Statements of net position  | 1  |
| Statements of revenues, expenses, and changes in net position                       | 2  |
| Statements of cash flows  | 3  |
| Notes to financial statements   | 5  |
| SUPPLEMENTARY INFORMATION   |    |
| Schedule of revenues and expenditures - budget compared to actual - budgetary basis | 15 |
| Reconciliation of amounts from US GAAP basis to budgetary basis                     | 16 |
|   |    |



## INDEPENDENT AUDITOR'S REPORT

Board of Directors

Cascade Metropolitan District No. 1

Cascade, Colorado

## Opinion

We have audited the accompanying financial statements of the business-type activities of Cascade Metropolitan District No. 1 ("District") as of and for the years ended December 31, 2024 and 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the District as of December 31, 2024 and 2023, the respective changes in financial position, and where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

## **Basis for Opinion**

We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of the report. We are required to be independent of the District and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## **Emphasis of Matter**

As discussed in Note 10, these financial statements have been restated to correct for prepaid bond insurance being recorded as a cost of issuance expense in the previously issued December 31, 2023 financial statements. Our opinion is not modified with respect to that matter.

## **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with auditing standards generally accepted in the United States of America will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with auditing standards generally accepted in the United States of America, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the District's ability to continue as a going concern for a reasonable period
  of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

## Other Matters

## Required Supplementary Information

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

## Supplementary Information

Our audits were conducted for the purpose of forming an opinion on the financial statements that collectively comprise the District's basic financial statements. The supplementary information, as identified in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audits of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Colorado Springs, Colorado

BiggsKofford, P.C.

May 28, 2025

# STATEMENTS OF NET POSITION DECEMBER 31, 2024 AND 2023

|   | 2024 |             |    | 2023        |  |
|---|------|-------------|----|-------------|--|
| <u>ASSETS</u>   |      |             |    |             |  |
| Current assets:   |      |             |    |             |  |
| Cash and investments  | \$   | 45,600      | \$ | 30,842      |  |
| Cash and investments - restricted                             |      | 266,115     |    | 243,121     |  |
| Debt service, administrative, and other fees receivable - net |      | 79,009      |    | 63,131      |  |
| Prepaid expenses  |      | 2,041       |    |             |  |
| Total current assets  |      | 392,765     |    | 337,094     |  |
| Non-current assets:   |      |             |    |             |  |
| Prepaid bond insurance  |      | 70,802      |    | 76,743      |  |
| Total assets  | \$   | 463,567     | \$ | 413,837     |  |
| <u>LIABILITIES</u>  |      |             |    |             |  |
| Current liabilities:  |      |             |    |             |  |
| Accounts payable and accrued liabilities                      | \$   | 3,384       | \$ | 5,104       |  |
| Accrued interest payable                                      |      | 17,688      |    | 20,533      |  |
| Prepaid fees  |      | 2,023       |    | 1,737       |  |
| Current maturities of bonds payable                           |      | 265,000     |    | 235,000     |  |
| Total current liabilities                                     |      | 288,095     |    | 262,374     |  |
| Non-current liabilities:                                      |      |             |    |             |  |
| Bonds payable, net of current portion and premium             |      | 4,078,621   |    | 4,359,794   |  |
| Total liabilities   |      | 4,366,716   |    | 4,622,168   |  |
| NET POSITION  |      |             |    |             |  |
| Restricted for:   |      |             |    |             |  |
| Debt service  |      | 266,115     |    | 243,121     |  |
| Unrestricted  |      | (4,169,264) |    | (4,451,452) |  |
| Total net position  |      | (3,903,149) |    | (4,208,331) |  |
| Total liabilities and net position                            | \$   | 463,567     | \$ | 413,837     |  |

STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION YEARS ENDED DECEMBER 31, 2024 AND 2023

|   |             | 2024        | 2023              |
|---|-------------|-------------|-------------------|
| OPERATING EXPENSES  |             |             |                   |
| Administration  | \$          | 24,030      | \$<br>30,006      |
| Bank charges  |             | 761         | 8,247             |
| Dues and subscriptions  | <del></del> | 811         | -                 |
| Election  |             | -           | 3,338             |
| Insurance   |             | -           | 2,698             |
| Office supplies and other expenses                            |             | 2,348       | 9,201             |
| Professional fees   |             | 27,278      | 29,251            |
| Website   |             | 105         | <br>              |
| Total operating expenses                                      |             | 55,333      | <br>82,741        |
| Net operating income  |             | (55,333)    | (82,741)          |
| NON-OPERATING REVENUES (EXPENSES)                             |             |             |                   |
| Debt service fees   |             | 508,055     | 368,945           |
| Late fees   |             | 4,110       | 4,956             |
| Administrative fees   | <del></del> | 68,163      | 62,668            |
| Amortization of bond premium                                  |             | 16,173      | -                 |
| Interest expense  |             | (249,496)   | (264,976)         |
| Interest income   |             | 246         | 49,246            |
| Other revenues  |             | 7,477       | 1,349             |
| Recovery of previously estimated obligations to reimburse CSU |             | -           | 41,108            |
| Bond issuance costs   |             | 5,787       | <br>(277,193)     |
| Net non-operating revenues (expenses)                         |             | 360,515     | (13,897)          |
| Change in net position  | <u> </u>    | 305,182     | (96,638)          |
| Net position, beginning of year                               |             | (4,208,331) | (4,111,693)       |
| Net position, end of year                                     | \$          | (3,903,149) | \$<br>(4,208,331) |

# STATEMENTS OF CASH FLOWS YEARS ENDED DECEMBER 31, 2024 AND 2023

|   |    | 2024      | <br>2023        |  |  |
|---|----|-----------|-----------------|--|--|
| CASH FLOWS FROM OPERATING ACTIVITIES                          |    |           |                 |  |  |
| Payments to vendors   | \$ | (59,094)  | \$<br>(184,226) |  |  |
| Cash flows from operating activities                          |    | (59,094)  | <br>(184,226)   |  |  |
| CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES              |    |           |                 |  |  |
| Other revenues  |    | 7,477     | 1,349           |  |  |
| Cash flows from non-capital financing activities              |    | 7,477     | 1,349           |  |  |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVIT         | ES |           |                 |  |  |
| Proceeds from issuance bonds                                  |    | -         | 4,480,000       |  |  |
| Premium on bond issuance                                      |    | -         | 114,794         |  |  |
| Principal payments on bonds payable                           |    | (235,000) | (4,675,000)     |  |  |
| Interest expense  |    | (246,400) | (266,125)       |  |  |
| Debt service, administrative, and other fees                  |    | 564,736   | 423,647         |  |  |
| Payment for prepaid bond insurance costs                      |    |           | (77,238)        |  |  |
| Payment of bond issuance costs                                |    | -         | (277,193)       |  |  |
| Refund of bond issuance costs                                 |    | 5,787     | -               |  |  |
| Recovery of previously estimated obligations to reimburse CSU |    |           | 41,108          |  |  |
| Cash flows from capital and related financing activities      |    | 89,123    | <br>(236,007)   |  |  |
| CASH FLOWS FROM INVESTING ACTIVITIES                          |    |           |                 |  |  |
| Interest income   |    | 246       | 49,246          |  |  |
| Net cash flows from investing activities                      |    | 246       | 49,246          |  |  |
| Net change in cash and investments                            |    | 37,752    | (369,638)       |  |  |
| Cash and investments, beginning of year                       |    | 273,963   | 643,601         |  |  |
| Cash and investments, end of year                             | \$ | 311,715   | \$<br>273,963   |  |  |

## STATEMENTS OF CASH FLOWS YEARS ENDED DECEMBER 31, 2024 AND 2023

| RECONCILIATION OF OPERATING INCOME TO NET            | <br>2024       |    | 2023      |
|--|----------------|----|-----------|
| CASH FLOWS FROM OPERATING ACTIVITIES                 |                |    |           |
| Net operating income                                 | \$<br>(55,333) | \$ | (82,741)  |
| Adjustments to reconcile net operating income to net |                |    |           |
| cash flows from operating activities:                |                |    |           |
| (Increase) decrease in operating assets              |                |    |           |
| Prepaid expenses                                     | <br>(2,041)    |    | -         |
| Increase (decrease) in operating liabilities         |                |    |           |
| Accounts payable and accrued liabilities             | <br>(1,720)    |    | (101,485) |
| Net cash flows from operating activities             | \$<br>(59,094) | \$ | (184,226) |

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024 AND 2023

#### 1. DEFINITION OF REPORTING ENTITY

Cascade Metropolitan District No. 1 ("District"), a quasi-municipal corporation and political subdivision of the state of Colorado, was formed on November 8, 2004 and is governed pursuant to provisions of the Colorado Special District Act. The District's service area is located in Cascade, Colorado ("County"). The District was organized to provide residential and commercial water services. It is governed by an elected five-member board of directors, which is the policy-making body of the District.

The District follows Governmental Accounting Standards Board ("GASB") accounting pronouncements which provide guidance for determining which governmental activities, organizations, and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, and potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

The District is not financially accountable for any other organization nor is the District a component unit of any other primary governmental entity.

The District has no employees and all operational and administrative functions are contracted.

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the District conform to accounting principles generally accepted in the United States of America ("US GAAP") as applicable to governmental units accounted for as a proprietary enterprise fund. The enterprise fund is used since the District is similar to a private utility system where net income and capital maintenance are appropriate determinations of accountability. Prior to December 31, 2020, the District operated similar to a private utility system where customers were charged for water service. During the year ended December 31, 2020, the District conveyed all of its capital assets to Colorado Springs Utilities ("CSU") (Note 3). Management has determined the District will continue to operate as an enterprise fund until the District has paid off its long-term obligations and is dissolved.

### Basis of accounting

The District's records are maintained on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when liabilities are incurred. Depreciation is computed and recorded as operating expense. Expenditures for capital assets are shown as increases in assets.

The District distinguishes between operating revenues and expenses and non-operating items in the statements of revenues, expenses, and changes in net position. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the District's purpose of providing water services to its customers. Operating revenues consist of charges to customers for services provided.

## **Budgets**

In accordance with state budget law, the District holds public hearings in the fall each year to approve the budget and appropriate funds for the ensuing year. The District's board of directors can modify the budget by line item within the total appropriation without notification. The appropriation can only be modified upon completion of notification and publication requirements. The appropriation is at the total fund expenditures level and lapses at year end.

## Cash and investments

For purposes of the financial statements, the District considers cash and all highly liquid debt instruments with initial maturities of three months or less to be cash equivalents.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024 AND 2023

#### Debt service, administrative, and other fees receivable

Debt service, administrative, and other fees receivable are unsecured and reported at the amount management expects to collect. The District maintains allowances for doubtful accounts for estimated losses resulting from the inability of its residents to make required payments. Management considers the following factors when determining the collectability of specific resident accounts: resident creditworthiness, past transaction history with the resident, current economic industry trends, and changes in resident payment terms. If the financial conditions of the District's residents were to deteriorate, adversely affecting their ability to make payments, additional allowances would be required. Debt service, administrative, and other fees receivable as of December 31, 2024 and 2023, have been recorded net of an allowance for doubtful accounts of \$0 and \$5,000, respectively.

### Prepaid fees

Prepaid fees consist of amounts received from residents for payments of debt service, administrative, and other fees before amounts were due.

### Net position

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

#### Use of estimates

The preparation of the basic financial statements in conformity with US GAAP requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### Reclassification

Certain prior year balances and amounts have been reclassified to conform to the current year presentation. These reclassifications had no impact on previously reported net position.

### Subsequent events

The District has evaluated subsequent events through the date of the attached independent auditor's report, the date these financial statements were available to be issued.

## New accounting pronouncements

In June 2022, the GASB issued Statement No. 100, *Accounting Changes and Error Corrections* ("Statement No. 100"). This statement enhances accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. On January 1, 2024, the District adopted the requirements of Statement No. 100 (Note 10).

## 3. CONVEYANCE OF CAPITAL ASSETS TO COLORADO SPRINGS UTILITIES

During the year ended December 31, 2020, the District conveyed all its capital assets (the Water System) to CSU. The District was obligated to reimburse CSU for the cost of improvements and easements that had not been made prior to the conveyance. The District estimated the cost for the improvements and easements to be \$100,000 and, accordingly, included this balance in accounts payable and accrued liabilities on the statement of net position as of December 31, 2022. During the year ended December 31, 2023, the District paid \$58,893 to satisfy the obligation to CSU. CSU released and discharged the District from any further payment obligations related to the conveyance of capital assets. The difference of \$41,108 between the estimated cost previously recorded and the amount paid to satisfy the obligation was recorded as recovery of previously estimated obligations to reimburse CSU during the year ended December 31, 2023 in the financial statements.

Upon conversion of the water distribution system to CSU, the District did not dissolve and will not be permitted to do so until the debt incurred for the required improvements to the infrastructure has been repaid in full. Accordingly, the District is required to continue to impose and collect ongoing monthly debt service, administrative, and other fees.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024 AND 2023

#### 4. CASH AND INVESTMENTS

Cash and investments as of December 31, 2024 and 2023, are classified in the accompanying financial statements as follows:

|  |   | 2024              | <br>2023                |
|--|---|-------------------|-------------------------|
| Cash and investments Cash and investments - restricted | \$  | 45,600<br>266,115 | \$<br>30,842<br>243,121 |
|  | <u>   \$                                 </u> | 311,715           | \$<br>273,963           |

The carrying amounts of cash and investments, which equal estimated fair value, as of December 31, 2024 and 2023, are as follows:

|                                      | _ | 2024          | 2023          |
|--------------------------------------|---|---------------|---------------|
| Deposits with financial institutions |   | \$<br>311,715 | \$<br>273,963 |

## Deposits with financial institutions

The Colorado Public Deposit Protection Act ("PDPA") requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. The PDPA allows the institution to create a single collateral pool for all public funds. The pool for all the uninsured public deposits as a group is to be maintained by another institution or held in trust. The market value of the collateral must be 102% of the aggregate uninsured deposits.

The state commissioners for banks and financial services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

As of December 31, 2024, the District's cash deposits had a bank balance of \$308,433 and a carrying balance of \$311,715. As of December 31, 2023, the District's cash deposits had a bank balance of \$271,093 and a carrying balance of \$273,963.

#### Investments

As of December 31, 2024 and 2023, the District had no investments.

### 5. LONG-TERM OBLIGATIONS

The following is a summary of long-term debt of the District during the year ended December 31, 2024:

|   | Bal<br>01-0 |                      | <br>dditions | payments /<br>nortization   | <br>Balance<br>12-31-24   | <br>ue Within<br>Ine Year |
|---|-------------|----------------------|--------------|-----------------------------|---------------------------|---------------------------|
| Series 2023 Bonds<br>Premium on Series 2023 Bonds | \$          | 4,480,000<br>114,794 | \$<br>-      | \$<br>(235,000)<br>(16,173) | \$<br>4,245,000<br>98,621 | \$<br>265,000<br>-        |
|   | \$          | 4,594,794            | \$<br>       | \$<br>(251,173)             | \$<br>4,343,621           | \$<br>265,000             |

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024 AND 2023

The following is a summary of long-term debt of the District during the year ended December 31, 2023:

|   |    |                                  | Additions |                                | epayments /<br>mortization                 | <br>Balance<br>12-31-23         | _  | ue Within<br>One Year  |
|---|----|----------------------------------|-----------|--------------------------------|--|---------------------------------|----|------------------------|
| Series 2015A Bonds<br>Series 2015B Bonds<br>Series 2023 Bonds<br>Premium on Series 2023 Bonds | \$ | 3,260,000<br>1,415,000<br>-<br>- | \$        | -<br>-<br>4,480,000<br>114,794 | \$<br>(3,260,000)<br>(1,415,000)<br>-<br>- | \$<br>-<br>4,480,000<br>114,794 | \$ | -<br>-<br>235,000<br>- |
|   | \$ | 4,675,000                        | \$        | 4,594,794                      | \$<br>(4,675,000)                          | \$<br>4,594,794                 | \$ | 235,000                |

### Series 2015 Water Enterprise Revenue Refunding and Improvement Bonds

On June 9, 2015, the District, acting by and through its Water Activity Enterprise, issued Series 2015A and Series 2015B Water Enterprise Revenue Refunding and Improvement Bonds ("Series 2015A Bonds", "Series 2015B Bonds", collectively "2015 Bonds") for the purpose of: (i) refunding certain outstanding obligations of the District; (ii) paying certain amounts owed to other creditors of the District; (iii) financing the acquisition, construction, and installation of capital improvements; (iv) funding the reserve fund; and (v) paying the costs of issuing bonds.

The Series 2015A Bonds bore interest at rates between 4.75% to 6.00% per annum, calculated on the basis of a 360-day year of twelve 30-day months, payable to the extent of pledged revenues available on December 1 and June 1, with a maturity date of December 1, 2036.

The Series 2015B Bonds bore interest at a rate of 5.50% per annum, calculated on the basis of a 360-day year of twelve 30-day months, payable to the extent of pledged revenues available on December 1 and June 1, and with a maturity date of December 1. 2035.

## Gross pledged revenue

The 2015 Bonds were secured by and payable from pledged revenues, net of any operation and maintenance expenses of the water system, consisting of monies directly or indirectly derived by the District from the operation or use of the water system, or any part thereof, including any rates, fees, system development fees, tap fees, availability of service fees, plant investment fees, debt service fees, tolls and charges for the availability of, connection to and services furnished by, or for the use of, the water system, and all income attributable to any past or future dispositions of water system property or rights or related contracts, settlements, or judgments provided. Amounts excluded from pledged revenue were monies borrowed and used for providing capital improvements, any money and securities, and investment income therefrom, in any refunding account, escrow fund or similar account pledged to the payment of any bonds or other obligations, and any monies received as grants or appropriations from the US, the state, other local governments or enterprises or other sources, the use of which is limited or restricted by the grantor or donor to the provision of capital improvements (including oversizing of facilities or similar capital improvements) or for other purposes resulting in the general unavailability thereof, except to the extent any such monies are received as payments for the use of the water system, services rendered thereby, the availability of any such service or the disposal of any commodities therefrom.

The 2015 Bonds required the maintenance of a debt service reserve account. The purpose of the debt service reserve account was to provide adequate reserves to meet principal and interest requirements if the bond account did not have enough funding. The debt service reserve account was required to be maintained as long as the 2015 Bonds were outstanding.

The 2015 Bonds were refinanced during the year ended December 31, 2023 by the issuance of the Water Revenue Refunding Bonds, Series 2023.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024 AND 2023

#### Water Revenue Refunding Bonds, Series 2023

On October 25, 2023, the District issued Series 2023 Water Revenue Refunding Bonds ("Series 2023 Bonds") for the purpose of: (i) refunding all of the District's 2015 Bonds; (ii) funding the Series 2023 Bond reserve fund; and (iii) paying the costs of issuing the Series 2023 Bonds. The Series 2023 Bonds bear interest at 5.00% per annum, calculated on the basis of a 360-day year of twelve 30-day months, payable to the extent of pledged revenues available on December 1 and June 1, and mature on December 1. 2036.

### Pledged revenue

The Series 2023 Bonds are secured by and payable from the revenues collected by the District from the imposition of the debt service fee and any other legally available monies which the District determines, in its absolute discretion, to be treated as pledged revenue.

#### Bond reserve

The Series 2023 Bonds are secured by a reserve fund which is to be used (subject to any required rebate of investment earnings thereon to the United States of America) solely for the payment of the principal of and interest on the Series 2023 Bonds in the event that monies for debt service are insufficient to make such payments when due.

The reserve fund is required to be maintained in an amount equal to the lesser of: (a) 125% of average annual debt service on the Series 2023 Bonds; (b) 100% maximum annual debt service on the Series 2023 Bonds; or (c) 10% of bond proceeds. The reserve fund will be fully funded upon the issuance of the Series 2023 Bonds in the amount of the bond reserve requirement for the Series 2023 Bonds (which is \$448,000) with a debt service reserve insurance policy issued by Assured Guaranty Municipal Corp. ("AGM").

The requirement to fund the reserve fund in the amount of the bond reserve requirement for the Series 2023 Bonds will be satisfied initially by the debt service reserve insurance policy in the amount of the bond reserve requirement for the Series 2023 Bonds to be issued concurrently with the delivery of the Series 2023 Bonds by AGM. The debt service reserve insurance policy provides that AGM unconditionally and irrevocably agrees to pay to the paying agent, subject only to the terms of the debt service reserve insurance policy, that portion of the principal of and interest on the Series 2023 Bonds that becomes due for payment (as defined in the debt service reserve insurance policy) but is unpaid by reason of nonpayment (as defined in the debt service reserve insurance policy) by the District.

Draws under the debt service reserve insurance policy are to be repaid to the bond insurer by the District pursuant to the terms of the debt service reserve insurance policy and the bond resolution. Such draws are to be repaid solely from and to the extent of the pledged revenue. The District is to pay AGM any draws under the debt service reserve insurance policy and all reasonable charges, fees, costs, losses, liabilities and expenses incurred by AGM, together with interest thereon from the date of payment by AGM at the rate provided in the debt service reserve insurance policy and the bond resolution. As and to the extent that payments are made to AGM on account of principal due, the coverage under the debt service reserve insurance policy will be increased by a like amount, subject to the terms thereof.

The District covenants that it will use its best efforts to maintain, in the District's sole discretion, to enforce and collect the debt service fee each fiscal year sufficient to create pledged revenue in an amount equal to not less than 115% of the amount necessary to pay when due the principal of and interest on the Series 2023 Bonds and any outstanding additional parity obligations coming due during such fiscal year, and to make up any deficiencies in the reserve fund and any reserve accounts created in respect of any outstanding additional parity obligations. In the event that the pledged revenue at any time is not sufficient to make such payments, the District shall take such action as to increase the debt service fee, after complying with any statutory requirements, to an extent which will allow the payments and accumulations required by the bond resolution.

During the year ended December 31, 2024, the District collected debt service revenue of \$498,607 which was 104% of principal and interest payments due. The District was below the covenant of 115% but made all debt service payments when due and believes that all future debt service payments will be made.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024 AND 2023

The Series 2023 Bonds are special revenue obligations of the District, but do not constitute a debt or indebtedness or multiple fiscal year debt or other financial obligation of the District within the meaning of any constitutional or statutory provision or limitation. The Series 2023 Bonds do not constitute a general obligation of the District. Owners of the Series 2023 Bonds may not look to any other funds or accounts other than those specifically pledged by the District to the payment of the Series 2023 Bonds. The Series 2023 Bonds do not constitute an obligation of El Paso County or the State of Colorado.

#### Optional redemption

The Series 2023 Bonds are subject to redemption prior to maturity, at the option of the District, in whole or in part, in denominations of \$5,000 and integral multiples thereof, from such series and maturities as are selected by the District and by lot within a maturity (giving proportionate weight to bonds in denominations larger than \$5,000), in such a manner as the District may determine, on December 1, 2033 or on any date thereafter, at a redemption price equal to the principal amount so redeemed plus accrued interest to the redemption date without a redemption premium.

#### Events of default

The occurrence of any one or more of the following events or the existence of any one or more of the following conditions constitutes an event of default under the indenture:

- (a) Default in the payment of the principal of or premium, if any, on any Series 2023 Bond when the same becomes due and payable, whether at the stated maturity thereof, on a sinking fund date, or upon proceedings for the redemption.
- (b) Default in the payment of any installment of interest on any Series 2023 Bond when the same becomes due and payable.
- (c) The District defaults in the performance of any covenant, contract, or other provision in the bond resolution, and such default continues for a period of 30 days after written notice to the District from the beneficial owners of at least 25% in aggregate principal amount of the Series 2023 Bonds then outstanding or to the District specifying such default and requiring the same to be remedied, provided, with respect to any such failure covered by this subsection (c), no event of default will be deemed to have occurred so long as a course of action adequate to remedy such failure is commenced within such 30-day period and will thereafter be diligently prosecuted to completion and the failure will be remedied
- (d) Default by the District in the payment of any indebtedness in a material amount and any period of grace with respect thereto has expired, or an event of default as defined in any indenture or instrument occurs, which default in payment or event of default may result in such indebtedness becoming or being declared due and payable prior to the date on which it would otherwise become due and payable.
- (e) The entry of a decree or order for relief by a court having jurisdiction in the premises in respect of the District in an involuntary case under the federal bankruptcy laws, as now or hereafter constituted, or any other applicable federal or state bankruptcy, insolvency, or other similar law; or the appointment of a receiver, liquidator, assignee, custodian, trustee, sequestrator (or other similar official) of the District or for any substantial part of its property; the ordering of the winding-up or liquidation of its affairs and the continuance of any such decree or order unstayed and in effect for a period of 60 consecutive days.
- (f) The commencement by the District of a voluntary case under the federal bankruptcy laws, as now or hereafter constituted, or any other applicable federal or state bankruptcy, insolvency, or other similar law; or the consent by the District to the appointment of or taking possession by a receiver, liquidator, assignee, trustee, custodian, sequestrator (or other similar official) of the District or for any substantial part of its property; or the making by the District of any assignment for the benefit of creditors, or the failure of the District generally to pay its debts as such debts become due, or the taking of corporate action by the District in furtherance of any of the foregoing.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024 AND 2023

(g) The foregoing provisions of item (c) above of this section are subject to the following limitations: If by reason of force majeure the District is unable in whole or in part to carry out its agreements herein contained, other than the obligations on the part of the District for tax covenants, the District will not be deemed in default during the continuance of such inability. The term "force majeure" as used herein means, without limitation, the following: acts of God; strikes, lockouts or other industrial disturbances; acts of public enemies; orders of any kind of the government of the United States or of the State of Colorado or any of their departments, agencies, or officials, or any civil or military authority, including, without limitation, orders, rules, or regulations of any such entities having jurisdiction over the rates and fees charged by the District for its facilities and services; insurrections; riots; epidemics; landslides; lightning; earthquake; fire; hurricane; tornadoes; storms; floods; washouts; droughts; arrests; restraint of government and people; civil disturbances; explosions; breakage or accident to machinery, transmission pipes or canals; partial or entire failure of utilities; or any other cause or event not reasonably within the control of the District. The District agrees, however, if possible, to remedy with all reasonable dispatch the cause or causes preventing it from carrying out its agreements; provided, that the settlement of strikes, lockouts and other industrial disturbances are entirely within the discretion of the District, and the District is not required to make settlement of strikes, lockouts or other industrial disturbances by acceding to the demands of the opposing party or parties when such course is in the judgment of the District unfavorable to the District.

Upon the occurrence and continuation of an event of default, any owner of the Series 2023 Bonds, or a trustee therefor, may proceed against the District to protect and enforce the rights of any owner of the Series 2023 Bonds by proper legal or equitable remedy deemed most effectual including mandamus, specific performance of any covenants, the appointment of a receiver (the consent to such appointment being hereby granted), injunctive relief, or requiring the District's board of directors to act as if it were the trustee of an express trust, or any combination of such remedies. All proceedings will be maintained for the equal benefit and protection of all owners of the Series 2023 Bonds. The failure of any owner to proceed does not relieve the District or any person of any liability for failure to perform any duty hereunder. The foregoing rights are in addition to any other right, and the exercise of any right by any owner will not be deemed a waiver of any other right.

The District's long-term obligations on the Series 2023 Bonds mature as follows:

| Year Ending December 31, 2024 |    | Principal |    | Principal |    | Interest  |  | Total |
|-------------------------------|----|-----------|----|-----------|----|-----------|--|-------|
| 2025                          | \$ | 265,000   | \$ | 212,250   | \$ | 477,250   |  |       |
| 2026                          | ·  | 280,000   | •  | 199,000   | ·  | 479,000   |  |       |
| 2027                          |    | 295,000   |    | 185,000   |    | 480,000   |  |       |
| 2028                          |    | 310,000   |    | 170,250   |    | 480,250   |  |       |
| 2029                          |    | 325,000   |    | 154,750   |    | 479,750   |  |       |
| 2030 - 2034                   |    | 1,880,000 |    | 514,000   |    | 2,394,000 |  |       |
| 2035 - 2036                   |    | 890,000   |    | 67,250    |    | 957,250   |  |       |
| Total                         | \$ | 4,245,000 | \$ | 1,502,500 | \$ | 5,747,500 |  |       |

## **Debt authorization**

On November 2, 2004, the District's voters authorized total indebtedness of \$25,000,000. The first amendment to the consolidated service plan (as it relates only to District No. 1) increased the maximum authorized indebtedness to \$5,000,000. The amended service plan authorization states that this debt will not be general obligation debt of the District and no tax revenue may be pledged to the retirement of the debt.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024 AND 2023

#### 6. NET POSITION

The District has net position consisting of: restricted and unrestricted.

Restricted net position includes balances with external restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments; or imposed by law through constitutional provisions or enabling legislation. The District had a restricted net position as of December 31, 2024 and 2023 as follows:

|                          | 2024          | 2023          |
|--------------------------|---------------|---------------|
| Restricted net position: | <br>          |               |
| Debt service (Note 5)    | \$<br>266,115 | \$<br>243,121 |

The District has a deficit in unrestricted net position as of December 31, 2024 and 2023. This deficit is the result of the District being responsible for the repayment of bonds issued for public improvements, which were conveyed to other governmental entities and which costs were removed from the District's financial records.

## 7. CONVEYANCE OF PROPERTY

The District conveyed two properties to El Paso County during the year ended December 31, 2023. The properties conveyed were previously not capitalized because their value was not material to the financial statements of the District.

### **8. RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts, thefts of, damage to, or destruction of assets; errors or omissions; injuries to employees; or acts of God.

The District is a member of the Colorado Special Districts Property and Liability Pool ("Pool"). The Pool is an organization created by intergovernmental agreement to provide property, liability, public officials' liability, boiler and machinery, and workers' compensation coverage to its members. Settled claims have not exceeded this coverage in any of the past three fiscal years.

The District pays annual premiums to the Pool for liability, property, and public officials' liability coverage. In the event aggregated losses incurred by the Pool exceed amounts recoverable from reinsurance contracts and funds accumulated by the Pool, the Pool may require additional contributions from the Pool members. Any excess funds which the Pool determines are not needed for purposes of the Pool may be returned to the members pursuant to a distribution formula.

## 9. TAX, SPENDING, AND DEBT LIMITATIONS

Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer's Bill of Rights ("TABOR"), contains tax, spending, revenue and debt limitations which apply to the state of Colorado and all local governments within the state of Colorado.

Spending and revenue limits are determined based on the prior fiscal year spending adjusted for allowable increases based upon inflation and local growth. Fiscal year spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenues in excess of the fiscal year spending limit must be refunded unless the voters approve retention of such revenues. In 2004, the District's voters authorized the District to collect, spend and retain all revenues without regard to the limitations contained within TABOR.

TABOR requires local governments to establish emergency reserves. These reserves must be at least 3% of fiscal year spending (excluding bonded debt service). Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

Enterprises, defined as government-owned businesses authorized to issue revenue bonds and receiving less than 10% of annual revenue in grants from all state and local governments combined, are excluded from the provisions of TABOR. The District's management believes a significant portion of its operations qualifies for this exclusion.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024 AND 2023

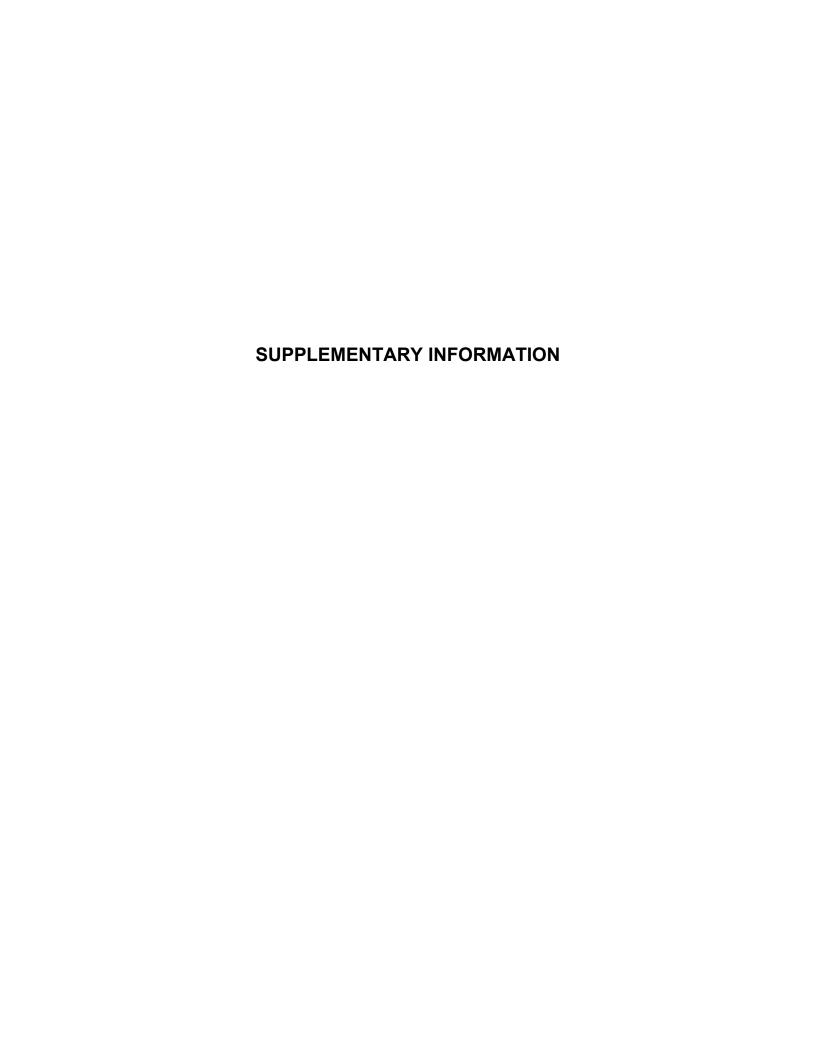
District management believes the District is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including the interpretation of how to calculate fiscal year spending limits, will likely require judicial interpretation.

## 10. CORRECTION OF ERRORS ON PREVIOUSLY ISSUED FINANCIAL STATEMENTS

The District recorded prepaid bond insurance as a cost of issuance expense in the previously issued December 31, 2023 financial statements. The following summaries the affected financial statement line items:

|                                 | As F | Previously  |    |            |    |             |
|---------------------------------|------|-------------|----|------------|----|-------------|
|                                 | R    | Reported    |    | Adjustment |    | s Restated  |
| Financial statement line items: |      |             |    |            |    |             |
| Prepaid bond insurance          | \$   | -           | \$ | 76,743     | \$ | 76,743      |
| Bond issuance costs             |      | (354,431)   |    | 77,238     |    | (277,193)   |
| Interest expense                |      | (264,481)   |    | (495)      |    | (264,976)   |
| Net position                    | (    | (4,285,074) |    | 76,743     |    | (4,208,331) |
|                                 |      |             |    |            |    |             |

\* \* \* \* \* \* \*



# SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET COMPARED TO ACTUAL - BUDGETARY BASIS

## YEAR ENDED DECEMBER 31, 2024

|   | Original and Final Budget |           | Actual |           | Variance |          |
|---|---------------------------|-----------|--------|-----------|----------|----------|
| OPERATING EXPENDITURES  | Φ.                        | 04.000    | Φ      | 04.000    | Φ        | (20)     |
| Administration  | _ \$                      | 24,000    | \$     | 24,030    | \$       | (30)     |
| Bank charges  | _                         | 5,800     |        | 761       |          | 5,039    |
| Contingency   | _                         | 20,000    |        | -         |          | 20,000   |
| Dues and subscriptions  | _                         | 500       |        | 811       |          | (311)    |
| Insurance   |                           | 3,000     |        | -         |          | 3,000    |
| Office supplies and other expenses                              | _                         | 4,000     |        | 2,348     |          | 1,652    |
| Professional fees   | _                         | 21,500    |        | 27,278    |          | (5,778)  |
| Website   | _                         |           |        | 105       |          | (105)    |
| Total operating expenditures                                    |                           | 78,800    |        | 55,333    |          | 23,467   |
| NON-OPERATING REVENUES (EXPENDITURES)                           |                           |           |        |           |          |          |
| Debt service, administrative,                                   |                           |           |        |           |          |          |
| and other fees  |                           | 532,850   |        | 508,055   |          | (24,795) |
| Late fees   |                           | -         |        | 4,110     |          | 4,110    |
| Administrative fees   | <del></del>               | -         |        | 68,163    |          | 68,163   |
| Interest income   | _                         | 3,100     |        | 246       |          | (2,854)  |
| Principal payments on bonds                                     | _                         | (235,000) |        | (235,000) |          | -        |
| Interest payments on bonds                                      | _                         | (242,396) |        | (246,400) |          | (4,004)  |
| Other revenues  | _                         | -         |        | 7,477     |          | 7,477    |
| Bond issuance costs   | _<br>                     |           |        | 5,787     |          | 5,787    |
| Total non-operating revenues                                    |                           |           |        |           |          |          |
| and expenditures  |                           | 58,554    |        | 112,438   |          | 53,884   |
| Excess (deficit) of revenue over expenditures - budgetary basis | \$                        | (20,246)  | \$     | 57,105    | \$       | 30,417   |

# RECONCILIATION OF AMOUNTS FROM US GAAP BASIS TO BUDGETARY BASIS DECEMBER 31, 2024

The accompanying supplementary Schedule of Revenues and Expenditures – Budget Compared to Actual on page 15 presents comparisons of the legally adopted budget with actual data on a budgetary basis. Because accounting principles applied for purposes of developing data on a budgetary basis differ significantly from those used to present financial statements in conformity with US GAAP, a reconciliation of differences in revenues and expenditures for the year ended December 31, 2024 is presented below.

| Total revenues per financial statements                          | \$<br>610,011 |
|--|---------------|
| Less:  |               |
| Amortization of bond premium                                     | (16,173)      |
| Total actual revenues and receipts per the budget                | \$<br>593,838 |
| Total expenses and capital expenditures per financial statements | \$<br>304,829 |
| Add:   |               |
| Principal payments on bonds                                      | 235,000       |
| Change in accrued interest payable                               | 2,845         |
| Less:  |               |
| Amortization of prepaid bond insurance                           | (5,941)       |
| Total actual expenses and capital expenditures per the budget    | \$<br>536,733 |